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8 UNITED STATES DISTRICT COURT
9 WESTERN DISTRICT OF WASHINGTON
AT TACOMA

10 JENNIFER A. PELLINEN,

11 Plaintiff,

12 v.

13 MICHAEL J. ASTRUE, Commissioner
14 of the Social Security Administration,

15 Defendant.

CASE NO. 11cv5576-RBL-JRC

REPORT AND
RECOMMENDATION ON
PLAINTIFF'S COMPLAINT

Noting Date: July 20, 2012

16 This matter has been referred to United States Magistrate Judge J. Richard
17 Creatura pursuant to 28 U.S.C. § 636(b)(1) and Local Magistrate Judge Rule MJR
18 4(a)(4), and as authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261,
19 271-72 (1976). This matter has been fully briefed (see ECF Nos. 14, 20, 23).

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21 The ALJ here failed to provide clear and convincing reasons for his failure to
22 credit fully plaintiff's testimony and credibility. Instead, the ALJ relied improperly on
23 plaintiff's activities of daily living without indicating what testimony they contradicted
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1 and relied improperly of a lack of medical treatment without first discussing explanations
2 in the record potentially justifying such lack of treatment.

3 The ALJ also erred in his review of the medical evidence by failing to discuss
4 significant, probative evidence provided by examining doctor, Dr. Bernou; and by failing
5 to provide specific and legitimate reasons for his failure to credit fully the opinions of
6 examining doctor, Dr. Nelson.

7 Therefore, this matter should be reversed and remanded pursuant to sentence four
8 of 42 U.S.C. § 405(g) to the Commissioner for further consideration.
9

10 BACKGROUND

11 Plaintiff, JENNIFER A. PELLINEN, was twenty-one years old on her amended
12 alleged onset date of childhood adult disability of December 1, 2001 (Tr. 174; see also
13 Opening Brief, ECF No. 14, p. 1, n.1). Plaintiff has work experience as a baker, a stocker
14 and a clerk, but her earnings have never reached the level of substantial gainful activity
15 (see Tr. 18, 27, 208). Plaintiff's application for Supplemental Security Income payments
16 was approved in February, 2005, however she reported that she stopped working in
17 March, 2008 (see Response, ECF No. 20, p. 4; see also Tr. 92-99, 203).

18 Plaintiff has alleged that she stopped working because of her "difficulties with
19 normal independent living stuff such as taking medications and getting myself to work
20 when I am supposed to" (Tr. 207). Plaintiff indicated that she "missed work often due to
21 anxiety, [and that she] ha[d] many problems with communication, anxiety, and
22 depression" (id.). As found in the decision regarding her application for childhood
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1 disability benefits, plaintiff has at least the severe impairments of Asperger's disorder,
2 asthma and depression (see Tr. 18).

3 As described by one of plaintiff's specialists, examining doctor Dr. Elea Bernou,
4 Psy.D., plaintiff's Asperger's Disorder "is a developmental condition on the Autism
5 Spectrum," which, may have "explained plaintiff's years of difficulty" (see Tr. 260). The
6 Court notes that the ALJ's decision and some of plaintiff's medical records refer to
7 plaintiff as "Jennifer" and as "her," although some of plaintiff's records refer to plaintiff
8 as "Erick" and "him" (see, e.g., Tr. 567). This appears to be because plaintiff "was born
9 Erick Pellinen," however desired "to become a female" (Tr. 261, 568).

11 PROCEDURAL HISTORY

12 Plaintiff protectively filed for child disability insurance benefits on March 21,
13 2008 (Tr. 16, 174-80). Her application was denied initially and following reconsideration
14 (Tr. 102-04, 109-13). Plaintiff's requested hearing was held before Administrative Law
15 Judge Gary J. Suttles ("the ALJ") on March 23, 2010 (Tr. 16, 33-91; see also Tr. 92-99).
16 On April 20, 2010, the ALJ issued a written decision in which he found that plaintiff was
17 not disabled pursuant to the Social Security Act prior to age 22, as required for purposes
18 of child insurance benefits when one is over 18 and not demonstrating full time student
19 status (Tr. 13-29). See 20 C.F.R. § 404.350(a)(5).

20 On May 24, 2011, the Appeals Council denied plaintiff's request for review,
21 making the written decision by the ALJ the final agency decision subject to judicial
22 review (Tr. 1-6). See 20 C.F.R. § 404.981. On July 27, 2011, plaintiff attached to her
23 motion to proceed *in forma pauperis*, her complaint, filed in August, 2011, seeking
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1 judicial review of the ALJ's written decision (see ECF Nos. 1, 3). On November 21,
2 2011, defendant filed the sealed administrative record ("Tr.") regarding this matter (ECF
3 Nos. 9, 10). In her Opening Brief, plaintiff raises the following issues: whether or not the
4 ALJ evaluated properly (1) plaintiff's testimony and credibility; (2) the medical evidence;
5 and plaintiff's residual functional capacity ("RFC") (see ECF No. 14, pp. 2-3). Plaintiff
6 also raises the issue of (3) whether or not the ALJ erred by failing to develop the record
7 fully and fairly; and whether or not the hypothetical presented to the vocational expert on
8 whose testimony the ALJ relied for his step five finding, included all of plaintiff's
9 functional limitations (see id., pp. 2-3).

11 STANDARD OF REVIEW

12 Plaintiff bears the burden of proving disability within the meaning of the Social
13 Security Act (hereinafter "the Act"). Meanel v. Apfel, 172 F.3d 1111, 1113 (9th Cir.
14 1999); see also Johnson v. Shalala, 60 F.3d 1428, 1432 (9th Cir. 1995). The Act defines
15 disability as the "inability to engage in any substantial gainful activity" due to a physical
16 or mental impairment "which can be expected to result in death or which has lasted, or
17 can be expected to last for a continuous period of not less than twelve months." 42 U.S.C.
18 §§ 423(d)(1)(A), 1382c(a)(3)(A). Plaintiff is disabled under the Act only if plaintiff's
19 impairments are of such severity that plaintiff is unable to do previous work, and cannot,
20 considering the plaintiff's age, education, and work experience, engage in any other
21 substantial gainful activity existing in the national economy. 42 U.S.C. §§ 423(d)(2)(A),
22 1382c(a)(3)(B); see also Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th Cir. 1999).

1 Pursuant to 42 U.S.C. § 405(g), this Court may set aside the Commissioner's
2 denial of social security benefits if the ALJ's findings are based on legal error or not
3 supported by substantial evidence in the record as a whole. Bayliss v. Barnhart, 427 F.3d
4 1211, 1214 n.1 (9th Cir. 2005) (*citing* Tidwell v. Apfel, 161 F.3d 599, 601 (9th Cir.
5 1999)). “Substantial evidence” is more than a scintilla, less than a preponderance, and is
6 such ““relevant evidence as a reasonable mind might accept as adequate to support a
7 conclusion.”” Magallanes v. Bowen, 881 F.2d 747, 750 (9th Cir. 1989) (*quoting* Davis v.
8 Heckler, 868 F.2d 323, 325-26 (9th Cir. 1989)); *see also* Richardson v. Perales, 402 U.S.
9 389, 401 (1971). Regarding the question of whether or not substantial evidence supports
10 the findings by the ALJ, the Court should ““review the administrative record as a whole,
11 weighing both the evidence that supports and that which detracts from the ALJ’s
12 conclusion.”” Sandgathe v. Chater, 108 F.3d 978, 980 (1996) (per curiam) (*quoting*
13 Andrews, supra, 53 F.3d at 1039). In addition, the Court ““must independently determine
14 whether the Commissioner’s decision is (1) free of legal error and (2) is supported by
15 substantial evidence.”” *See* Bruce v. Astrue, 557 F.3d 1113, 1115 (9th Cir. 2006) (*citing*
16 Moore v. Comm’r of the Soc. Sec. Admin., 278 F.3d 920, 924 (9th Cir. 2002)); Smolen
17 v. Chater, 80 F.3d 1273, 1279 (9th Cir. 1996).

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19 According to the Ninth Circuit, “[l]ong-standing principles of administrative law
20 require us to review the ALJ’s decision based on the reasoning and actual findings
21 offered by the ALJ - - not *post hoc* rationalizations that attempt to intuit what the
22 adjudicator may have been thinking.” Bray v. Comm’r of SSA, 554 F.3d 1219, 1226-27
23 (9th Cir. 2009) (*citing* SEC v. Chenery Corp., 332 U.S. 194, 196 (1947) (other citation
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omitted)); see also Molina v. Astrue, 2012 U.S. App. LEXIS 6570 at *42 (9th Cir. April 2, 2012) (Dock. No. 10-16578); Stout v. Commissioner of Soc. Sec., 454 F.3d 1050, 1054 (9th Cir. 2006) (“we cannot affirm the decision of an agency on a ground that the agency did not invoke in making its decision”) (citations omitted). For example, “the ALJ, not the district court, is required to provide specific reasons for rejecting lay testimony.” Stout, supra, 454 F.3d at 1054 (*citing* Dodrill v. Shalala, 12 F.3d 915, 919 (9th Cir. 1993)). In the context of social security appeals, legal errors committed by the ALJ may be considered harmless where the error is irrelevant to the ultimate disability conclusion when considering the record as a whole. Molina, supra, 2012 U.S. App. LEXIS 6570 at *24-*26, *32-*36, *45-*46; see also 28 U.S.C. § 2111; Shinsheki v. Sanders, 556 U.S. 396, 407 (2009); Stout, supra, 454 F.3d at 1054-55.

DISCUSSION

1. The ALJ failed to evaluate plaintiff’s testimony and credibility properly.

If the medical evidence in the record is not conclusive, sole responsibility for resolving conflicting testimony and questions of credibility lies with the ALJ. Sample v. Schweiker, 694 F.2d 639, 642 (9th Cir. 1999); Waters v. Gardner, 452 F.2d 855, 858 n.7 (9th Cir. 1971); (Calhoun v. Bailar, 626 F.2d 145, 150 (9th Cir. 1980). An ALJ is not “required to believe every allegation of disabling pain” or other non-exertional impairment. Fair v. Bowen, 885 F.2d 597, 603 (9th Cir. 1989) (*citing* 42 U.S.C. § 423(d)(5)(A)). Even if a claimant “has an ailment reasonably expected to produce *some* pain; many medical conditions produce pain not severe enough to preclude gainful employment.” Fair, supra, 885 F.2d at 603. The ALJ may “draw inferences logically

1 flowing from the evidence.” Sample, supra, 694 F.2d at 642 (*citing* Beane v. Richardson,
2 457 F.2d 758 (9th Cir. 1972); Wade v. Harris, 509 F. Supp. 19, 20 (N.D. Cal. 1980)).

3 Nevertheless, the ALJ’s credibility determinations “must be supported by specific,
4 cogent reasons.” Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998) (citation omitted).
5 In evaluating a claimant's credibility, the ALJ cannot rely on general findings, but ““must
6 specifically identify what testimony is credible and what evidence undermines the
7 claimant's complaints.”” Greger v. Barnhart, 464 F.3d 968, 972 (9th Cir. 2006) (*quoting*
8 Morgan v. Comm’r of Soc. Sec. Admin., 169 F.3d 595, 599 (9th Cir. 1999)); Reddick,
9 supra, 157 F.3d at 722 (citations omitted); Smolen v. Chater, 80 F.3d 1273, 1284 (9th Cir.
10 1996) (citations omitted). The ALJ may consider “ordinary techniques of credibility
11 evaluation,” including the claimant's reputation for truthfulness and inconsistencies in
12 testimony, and may also consider a claimant’s daily activities, and “unexplained or
13 inadequately explained failure to seek treatment or to follow a prescribed course of
14 treatment.” Smolen, supra, 80 F.3d at 1284; see also Verduzco v. Apfel, 188 F.3d 1087,
15 1090 (9th Cir. 1999) (reliance on inconsistent statements concerning drug use proper).

17 The determination of whether or not to accept a claimant's testimony regarding
18 subjective symptoms requires a two-step analysis. 20 C.F.R. §§ 404.1529, 416.929;
19 Smolen, 80 F.3d at 1281 (*citing* Cotton v. Bowen, 799 F.2d 1403 (9th Cir. 1986)). First,
20 the ALJ must determine whether or not there is a medically determinable impairment that
21 reasonably could be expected to cause the claimant's symptoms. 20 C.F.R. §§
22 404.1529(b), 416.929(b); Smolen, supra, 80 F.3d at 1281-82. Once a claimant produces
23 medical evidence of an underlying impairment, the ALJ may not discredit the claimant's
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1 testimony as to the severity of symptoms “based solely on a lack of objective medical
2 evidence to fully corroborate the alleged severity of pain.” Bunnell v. Sullivan, 947 F.2d
3 341, 343, 346-47 (9th Cir. 1991) (*en banc*) (*citing* Cotton, 799 F.2d at 1407). Absent
4 affirmative evidence that the claimant is malingering, the ALJ must provide specific
5 “clear and convincing” reasons for rejecting the claimant's testimony. Smolen, supra, 80
6 F.3d at 1283-84; Reddick, supra, 157 F.3d at 722 (*citing* Lester v. Chater, 81 F.3d 821,
7 834 (9th Cir. 1996); Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989)).

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9 The ALJ found that plaintiff’s medically determinable impairments reasonably
10 could be expected to have caused her alleged symptoms, however, he found that her
11 “statements concerning the intensity, persistence and limiting effects of these symptoms
12 are not credible to the extent they are inconsistent with the above residual functional
13 capacity assessment” (Tr. 21). The ALJ provided a number of reasons for his failure to
14 credit fully plaintiff’s testimony and credibility, including activities of daily living, a lack
15 of medical treatment and lack of support from objective medical evidence (see Tr. 24).
16 However, the Court concludes that these reasons were not clear and convincing reasons,
17 as discussed below. See Smolen, supra, 80 F.3d at 1283-84.

18 a. Activities of daily living

19 Regarding activities of daily living, the Ninth Circuit “has repeatedly asserted that
20 the mere fact that a plaintiff has carried on certain daily activities does not in any
21 way detract from her credibility as to her overall disability.” Orn v. Astrue, 495 F.3d 625,
22 639 (9th Cir. 2007) (*quoting* Vertigan v. Halter, 260 F.3d 1044, 1050 (9th Cir. 2001)).

23 The Ninth Circuit specified “the two grounds for using daily activities to form the basis
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1 of an adverse credibility determination:” (1) whether or not they contradict the claimant’s
2 other testimony and (2) whether or not the activities of daily living meet “the threshold
3 for transferable work skills.” Orn, supra, 495 F.3d at 639 (*citing Fair, supra*, 885 F.2d at
4 603). As stated by the Ninth Circuit, the ALJ “must make ‘specific findings relating to
5 the daily activities’ and their transferability to conclude that a claimant’s daily activities
6 warrant an adverse credibility determination. Orn, supra, 495 F.3d at 639 (*quoting Burch*
7 *v. Barnhart*, 400 F.3d 676, 681 (9th Cir. 2005)).

8
9 In response to plaintiff’s arguments regarding plaintiff’s credibility and activities
10 of daily living, defendant contends that plaintiff “misconstrues the ALJ’s finding,” and
11 that in this matter, “the ALJ was noting the inconstancy between her testimony and her
12 activities, as it indicated a lack of believability” (see Response, ECF No. 20). However,
13 although the ALJ listed a number of plaintiff’s activities of daily living, he failed to
14 indicate a single allegation of plaintiff or a single sentence of plaintiff’s testimony that
15 was inconsistent with plaintiff’s activities of daily living (see Tr. 24). Instead, the ALJ
16 concluded generally that plaintiff’s activities, such as interacting with friends, using a
17 computer to interact with others and traveling out of state “belie the limitations alleged in
18 social functioning ability” (Tr. 24). Again, the ALJ failed to specify which limitations
19 alleged in social functioning ability he is referring to when he relies on this general
20 finding. Defendant likewise fails to point to any testimony or allegation by plaintiff that
21 was contradicted by her activities (see Response, ECF No. 20, pp. 15-16). See also Orn,
22 supra, 495 F.3d at 639 (activities of daily living must “contradict the claimant’s other
23 testimony” in order to be relied on properly to discount a claimant’s credibility unless
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1 they explicitly are found to be transferable to a work setting). It is not obvious from a
2 review of the record that plaintiff's allegations regarding social limitations, which are
3 supported by doctor's and treating source's opinions, were inconsistent with her activities
4 of daily living.

5 Although defendant argues that the ALJ noted an inconsistency between plaintiff's
6 testimony in general, and her activities of daily living, an ALJ cannot rely on general
7 findings, but "must specifically identify what testimony is credible and what evidence
8 undermines the claimant's complaints." See Greger, supra, 464 F.3d at 972 (*quoting*
9 Morgan, supra, 169 F.3d at 599). Instead, here, the ALJ relied on the general finding that
10 plaintiff's "activities of daily living are consistent with an ability to perform medium
11 work" (see Tr. 24). Such reliance on general findings, without discussion of which
12 specific testimony or allegation was inconsistent with enumerated activities of daily
13 living, is not proper. See Greger, supra, 464 F.3d at 972 (*quoting* Morgan, supra, 169
14 F.3d at 599); see also Orn, supra, 495 F.3d at 639.

16 b. Lack of medical treatment

17 Here, the ALJ found that plaintiff's medical record revealed a lack of medical
18 treatment (Tr. 24). He also concluded that if plaintiff was "disabled, she would have
19 sought out or received more frequent treatment" (id.). This conclusion was relied on, in
20 part, to support the ALJ's failure to credit fully plaintiff's testimony and credibility (see
21 id.).

22 Although it often is the case that a claimant's failure to comply with prescribed
23 treatment calls into question the severity of the claimant's symptoms, this generally is
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1 because such failure suggests that the claimant willfully is failing to submit to medical
2 treatment because she wishes to remain disabled and receive benefits, or because she is
3 not suffering from that severe of an impairment if not doing everything possible to
4 remedy it. See 20 C.F.R. § 404.1530 (“If you do not follow the prescribed treatment
5 without a good reason, we will not find you disabled”); see also SSR 96-7 1996 SSR
6 LEXIS 4, at *21-*22 (“the individual’s statements may be less credible if the level or
7 frequency of treatment is inconsistent with the level of complaints. . . . and there are no
8 good reasons for this failure”); but see *Nichols v. Califano*, 556 F.2d 931, 932 (9th Cir.
9 1977) (even if a condition could be remedied by surgery, if the claimant’s “actions were
10 reasonable under the circumstances, then the district court’s judgment upholding the
11 [written decision by the ALJ] must be reversed”). However, a good reason can provide a
12 valid excuse for not following prescribed treatment, such as that a treating family
13 physician does not recommend the treatment, or that it is excessively painful or
14 dangerous. 20 C.F.R. § 404.1530; SSR 96-7 1996 SSR LEXIS 4, at *21-*22; *Nichols*,
15 supra, 556 F.2d at 933.

17 When a mental illness is involved, assuming that a failure to comply with
18 prescribed treatment suggests a *willful* failure to comply with prescribed treatment can be
19 illogical. This is in part because a person suffering from a mental illness may not realize
20 that she needs her medication, or she may not even realize that her “condition reflects a
21 potentially serious mental illness.” See *Van Nguyen v. Chater*, 100 F.3d 1462, 1465 (9th
22 Cir. 1996)). “[I]t is a questionable practice to chastise one with a mental impairment for
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1 the exercise of poor judgment in seeking rehabilitation.” Id. (*quoting* with approval,
2 Blankenship v. Bowen, 874 F.2d 1116, 1124 (6th Cir. 1989)).

3 When a person suffers from a mental illness, especially a severe one such as the
4 severe Asperger’s disorder and depression suffered by plaintiff here, (see Tr. 18), and the
5 mentally ill person does not have the requisite insight into her condition, or does not have
6 the social ability to seek out mental health treatment, this fact actually can indicate a
7 greater severity of mental incapacity. See Van Nguyen, supra, 100 F.3d at 1465; see also
8 Blankenship, supra, 874 F.2d at 1124. Therefore, the Court concludes that the ALJ’s
9 finding that plaintiff’s lack of medical treatment demonstrated that she was not disabled
10 does not provide much support for the ALJ’s decision to fail to credit fully her testimony.
11 See Van Nguyen, supra, 100 F.3d at 1465; see also Blankenship, supra, 874 F.2d at 1124.

12 In addition, according to Social Security Ruling, (hereinafter “SSR”), SSR 96-7,
13 “the adjudicator must not draw any inferences about an individual’s symptoms and their
14 functional effects from a failure to seek or pursue regular medical treatment without first
15 considering any explanations that the individual may provide, or other information in the
16 case record, that may explain infrequent or irregular medical visits or failure to seek
17 medical treatment.” SSR 96-7 1996 SSR LEXIS 4 at *22; see also Regennitter v.
18 Comm’r SSA, 166 F.3d 1294, 1296 (9th Cir. 1999).

19 First, as noted, the ALJ failed to consider whether or not plaintiff’s mental
20 impairments may have explained adequately plaintiff’s lack of treatment. However, an
21 ALJ must not rely on a lack of treatment in order to draw the inference that a claimant is
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1 not disabled without first considering any information presented in the record that may
2 have explained such lack of treatment. See SSR 96-7 1996 SSR LEXIS 4, at *22.

3 In addition, the record includes plaintiff's testimony that she stopped receiving
4 treatment for her anxiety, as well her social and emotional issues caused by her
5 Asperger's disorder, because her "parents could no longer afford to pay for it" (Tr. 41-
6 42). Again, this alleged fact should have been considered explicitly by the ALJ before he
7 drew "any inferences about [plaintiff]'s symptoms and their functional effects." See SSR
8 96-7 1996 SSR LEXIS 4 at *22; see also Regennitter, supra, 166 F.3d at 1296 ("Although
9 we have held that 'an unexplained, or inadequately explained failure to seek treatment
10 can cast doubt on the sincerity of a claimant's pain testimony,' we have proscribed the
11 rejection of a claimant's complaint for lack of treatment when the record establishes that
12 the claimant could not afford it") (citations, ellipses and brackets omitted).

14 Although defendant presents an analysis as to why the potential justifications in
15 the record do not explain adequately plaintiff's lack of treatment, it is the original
16 adjudicator, i.e., the ALJ, who must consider potential explanations existing in the record
17 before drawing inferences about a claimant's symptoms and limiting effects. See SSR 96-
18 7 1996 SSR LEXIS 4 at *22; see also Bray, supra, 554 F.3d at 1226-27 ("[l]ong-standing
19 principles of administrative law require us to review the ALJ's decision based on the
20 reasoning and actual findings offered by the ALJ - - not *post hoc* rationalizations that
21 attempt to intuit what the adjudicator may have been thinking"); see also Chenery Corp.,
22 supra, 332 U.S. at 196 (citations omitted)). For the Court to explain away potential
23 justifications in the record for a claimant's lack of treatment after the ALJ has relied on
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1 the lack of treatment in order to support his failure to credit fully the claimant's testimony
2 and credibility is not proper. See Bray, supra, 554 F.3d at 1226-27; SSR 96-7 1996 SSR
3 LEXIS 4 at *22; see also; Regennitter, supra, 166 F.3d at 1296; cf. Stout, supra, 454 F.3d
4 at 1054 ("the ALJ, not the district court, is required to provide specific reasons for
5 rejecting lay testimony").

6 For the reasons stated, the Court concludes that the ALJ's reliance on plaintiff's
7 lack of treatment was not proper and therefore provides no support for the ALJ's failure
8 to credit fully plaintiff's testimony and credibility.

9
10 c. Objective medical evidence

11 The first two reasons supplied by the ALJ regarding plaintiff's credibility that
12 were discussed by Court have been found to be relied on improperly. The only additional
13 reason relied on by the ALJ was the finding that "the objective clinical findings do not
14 support the claimant's alleged subjective symptoms or functional limitations" (see Tr.
15 21). However, once a claimant produces medical evidence of an underlying impairment,
16 the ALJ may not discredit the claimant's testimony "based solely on a lack of objective
17 medical evidence to fully corroborate the alleged severity" of the symptoms. See Bunnell,
18 supra, 947 F.2d at 343, 346-47 (citing Cotton, supra, 799 F.2d at 1407). For this reason,
19 and based on a review of the medical evidence, the Court concludes that the finding of a
20 lack of support from "the objective clinical findings" does not amount to clear and
21 convincing reasons for his failure to credit fully plaintiff's credibility and testimony. See
22 Bunnell, supra, 947 F.2d at 343, 346-47 (citing Cotton, supra, 799 F.2d at 1407). This is
23 especially the case here, as in this matter, the ALJ failed to discuss a very thorough
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1 evaluation in the record, prepared by a specialist in a very relevant specialty (see Tr. 567-
2 87; see also, infra, section 2.a (Dr. Bernou is a clinical neuropsychologist who specializes
3 “in the evaluation and diagnosis of learning disabilities, ADHD/ADD, cognitive,
4 developmental & psychiatric disorders”)).

5 For the reasons discussed and based on the relevant record, the Court concludes
6 that the ALJ failed to evaluate properly plaintiff’s credibility and testimony.

7
8 2. The ALJ failed to evaluate the medical evidence properly.

9 “A treating physician’s medical opinion as to the nature and severity of an
10 individual’s impairment must be given controlling weight if that opinion is well-
11 supported and not inconsistent with the other substantial evidence in the case record.”
12 Edlund v. Massanari, 2001 Cal. Daily Op. Srv. 6849, 2001 U.S. App. LEXIS 17960 at
13 *14 (9th Cir. 2001) (*citing* SSR 96-2p, 1996 SSR LEXIS 9); see also 20 C.F.R. § 416.902
14 (treating physician is one who provides treatment and has “ongoing treatment
15 relationship” with claimant). However, “[t]he ALJ may disregard the treating physician’s
16 opinion whether or not that opinion is contradicted.” Batson v. Commissioner of Social
17 Security Administration, 359 F.3d 1190, 1195 (9th Cir. 2004) (*quoting* Magallanes v.
18 Bowen, 881 F.2d 747, 751 (9th Cir. 1989)).

19 The ALJ must provide “clear and convincing” reasons for rejecting the
20 uncontradicted opinion of either a treating or examining physician or psychologist.
21 Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1996) (*citing* Baxter v. Sullivan, 923 F.2d
22 1391, 1396 (9th Cir. 1991); Pitzer v. Sullivan, 908 F.2d 502, 506 (9th Cir. 1990)). Even if
23 a treating or examining physician’s opinion is contradicted, that opinion “can only be
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1 rejected for specific and legitimate reasons that are supported by substantial evidence in
2 the record.” Lester, supra, 81 F.3d at 830-31 (*citing* Andrews v. Shalala, 53 F.3d 1035,
3 1043 (9th Cir. 1995)). The ALJ can accomplish this by “setting out a detailed and
4 thorough summary of the facts and conflicting clinical evidence, stating his interpretation
5 thereof, and making findings.” Reddick, supra, 157 F.3d at 725 (*citing* Magallanes v.
6 Bowen, 881 F.2d 747, 751 (9th Cir. 1989)).

7
8 In addition, the ALJ must explain why his own interpretations, rather than those of
9 the doctors, are correct. Reddick, supra, 157 F.3d at 725 (*citing* Embrey v. Bowen, 849
10 F.2d 418, 421-22 (9th Cir. 1988)). However, the ALJ “need not discuss *all* evidence
11 presented.” Vincent on Behalf of Vincent v. Heckler, 739 F.2d 1393, 1394-95 (9th Cir.
12 1984) (per curiam). The ALJ must only explain why “significant probative evidence has
13 been rejected.” Id. (*quoting* Cotter v. Harris, 642 F.2d 700, 706-07 (3d Cir. 1981)).

14 In general, more weight is given to a treating medical source’s opinion than to the
15 opinions of those who do not treat the claimant. Lester, supra, 81 F.3d at 830 (*citing*
16 Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987)). On the other hand, an ALJ need
17 not accept the opinion of a treating physician, if that opinion is brief, conclusory and
18 inadequately supported by clinical findings or by the record as a whole. Batson v.
19 Commissioner of Social Security Administration, 359 F.3d 1190, 1195 (9th Cir. 2004)
20 (*citing* Tonapetyan v. Halter, 242 F.3d 1144, 1149 (9th Cir. 2001)); *see also* Thomas v.
21 Barnhart, 278 F.3d 947, 957 (9th Cir. 2002).

22
23 The Court already has determined that the ALJ erred in his review of plaintiff’s
24 testimony and credibility, *see supra*, section 1. As that error is not harmless, this matter

1 should be reversed and remanded for further administrative proceedings. See Bayliss,
2 supra, 427 F.3d at 1214 n.1 (*citing Tidwell*, supra, 161 F.3d at 601); see also Smolen,
3 supra, 80 F.3d at 1283-84; Reddick, supra, 157 F.3d at 722. For this reason, based on the
4 relevant record, and for the reasons elucidated below, the Court also concludes that the
5 medical evidence should be evaluated anew following remand of this matter.

6 a. Dr. Elea A. Bernou, Psy.D. (“Dr. Bernou”)

7 Dr. Bernou examined plaintiff; conducted many psychological and intelligence
8 tests¹; and compiled a thorough report regarding plaintiff’s impairments and limitations
9 (see Tr. 567-87; see also Tr. 260). Dr. Bernou is a clinical neuropsychologist who
10 specializes “in the evaluation and diagnosis of learning disabilities, ADHD/ADD,
11 cognitive, developmental & psychiatric disorders” (see Tr. 567). She reviewed and
12 coalesced information from multiple sources, including “a review of Kaiser medical and
13 psychiatric records, and interviews with [plaintiff], h[er] family members and treatment
14 providers” (Tr. 568).

16 Dr. Bernou assessed plaintiff’s developmental and social history as “unusual,” and
17 noted plaintiff’s sitting-up late, never crawling and failing to walk until 14-15 months, as
18 well as her early social difficulties (see Tr. 568, 569). She also noted that plaintiff “has
19

20
21 ¹ The tests administered included “Wechsler Adult Intelligence Scale – Third Edition (WAIS-3);
22 Woodcock-Johnson Tests of Cognitive Ability & Achievement – Revised (WJ-R, selected subtests); Test of
23 Language Competence (TLC); Developmental Test of Visual-Motor Integration (VMI); SCAN-A Test of Auditory
24 Processing; T.O.V.A. – Visual Test of Attention; Trailmaking Tests A&B (TMT); Wisconsin Card Sorting Test
(WCST); Booklet Category Test; Rey-Osterreith Complex Figure (ROCF); California Verbal Learning Test
(CVLT); Wechsler Memory Scale – 3d edition (WMS-3) selected subtests; Purdue Pegboard; Grooved Pegboard;
Tandem Walking; Romberg; Rorschach; Thematic Apperceptions Test; Family Kinetic Drawing; Minnesota
Multiphasic Personality Inventory – 2nd Edition (MMPI-2); CAARS – Connor Adult ADHD Rating Scales – Self-
Report, Long form; and Neuropsychiatric Questionnaire (see Tr. 567).

1 had difficulty making many crucial steps towards adulthood – such as learning to drive,
2 holding a job, or attending classes consistently” (Tr. 568). Dr. Bernou provided a lengthy
3 discussion regarding plaintiff’s early interactions with her peers and her early and later
4 educational history (see Tr. 569-71).

5 Dr. Bernou described plaintiff’s work history as follows:

6 [Plaintiff] had a summer job preparing softball fields for play after h[er]
7 freshman year in high school; [s]he worked on h[er] own and completed
8 a full summer at that job. Other jobs have included stocking at Costco,
9 and baking at Noah’s Bagels. [Plaintiff] stayed only a couple of weeks at
10 each job; [s]he was uncomfortable with the interpersonal challenges each
11 job presented and [s]he had difficulty getting to work on time. About 2-3
years ago, [plaintiff] also had a job doing data entry for a friend of the
family; however, [s]he walked out on the job on the first day, rudely
stating that [s]he, ‘would not help perpetuate’ h[er] boss’s capitalism.

12 (Tr. 572).

13 Dr. Bernou noted plaintiff’s “chronic motor and focal tics” (see id.). She noted that
14 plaintiff’s vocal tics “included snorting and throat clearing noises,” of which plaintiff
15 lacked awareness (id.). In the context of a discussion of various of plaintiff’s treatment
16 records, Dr. Bernou also noted that plaintiff had indicated that she had “run out of money
17 for counseling” (Tr. 573).

18 Dr. Bernou also discussed plaintiff’s medical history, including “occasional petit
19 mal seizures from ages 6 to 10 years,” as well as the fact that “twice, once at age 2, and
20 another time at age 5, ‘blacked out for 45 minutes,’” (see Tr. 572). She assessed that,
21 regarding this issue, plaintiff’s “records were incomplete, inconsistent, and often
22 unreadable, and it was unclear whether the Kaiser neurologist felt that there might be a
23 current underlying seizure disorder” (id.). Dr. Bernou discussed a MRI along with
24

1 neuropsychological testing and neurological evaluation that was conducted in Mexico,
2 although these records were not sent to her despite her request (Tr. 572-72).

3 Dr. Bernou included an extensive psychiatric history, including a discussion of
4 plaintiff's therapy sessions, suicidal thoughts, depression and Gender Identity Disorder
5 (Tr. 572-74). Dr. Bernou included multiple paragraphs of objective observations, such as
6 that plaintiff "had trouble understanding jokes that made use of figurative or abstract
7 language" (Tr. 575). She indicated that plaintiff "often revealed a kind of naïveté by
8 making statements typical of a young teenager with a completely straight face" (*id.*).
9

10 Dr. Bernou included an extremely thorough analysis of her testing results (Tr. 575-
11 80), noting that plaintiff gave her best effort on all testing and that the "test results are
12 considered valid and interpretively useful" (Tr. 575). Dr. Bernou included multiple
13 paragraphs discussing plaintiff's cognitive/intellectual functioning, including some
14 "above average" areas as well as plaintiff's simple oral arithmetic skill, which she
15 assessed as "an area of significant weakness and [] in the low-average range" (Tr. 575-
16 76).

17 Dr. Bernou begins the section on language with the observation that plaintiff's
18 language skills and vocabulary are "areas of strength" (Tr. 576). However, she also notes
19 that plaintiff had "difficulty making inferences regarding verbal communications that
20 have to do with social or interpersonal topics" (*id.*). Dr. Bernou provided a specific
21 example: After explaining to plaintiff the meaning of the expression "That is like the pot
22 calling the kettle black," plaintiff replied "Yes, but I still don't see what that has to do
23 with the blackness of the pot" (*id.*). Plaintiff "had difficulty with a number of other
24

1 expressions and abstract statements on testing-even when their meaning was fully
2 explained” (id.). Dr. Bernou assessed that plaintiff’s difficulty “processing abstract,
3 emotionally toned, or figurative language, means that [plaintiff] is often confused in
4 interpersonal or social situations, where nuance is often an important part of the
5 interaction process” (id.).

6 Dr. Bernou included multiple paragraphs discussing plaintiff’s attention and
7 concentration (Tr. 576-77). Although plaintiff exhibited normal abilities on the “formal
8 (boring, and repetitive) test of attention,” Dr. Bernou found that her observations and a
9 review of plaintiff’s history revealed “some difficulties in the area of attention,
10 particularly in social or interpersonal situations” (Tr. 577). Similarly, when assessing
11 cognitive flexibility and executive functions, Dr. Bernou found that plaintiff excelled in
12 “complex, but highly structured and untimed tasks” (id. (*citing* WCST and BCT)), but her
13 performance on highly-challenging and unstructured executive tasks was “in the low-
14 average range-significantly poorer than h[er] performance on the other more structured
15 tasks” (id.).

17 Dr. Bernou included a few paragraphs of discussion each, of plaintiff’s memory
18 functioning and her visual-motor integration and motor functioning (Tr. 578). The final
19 section of Dr. Bernou’s report, other than her summary, conclusions and diagnoses, was
20 the eight-paragraph, detailed and extensive, discussion of plaintiff personality and
21 emotional functioning (see Tr. 579-80). She indicated that her assessment was based on
22 “multiple strategies, including history gathering from multiple family members, objective
23 questionnaires (i.e., CAARS, MMPI-2, and a neuropsychological questionnaire), as well
24

1 as projective measures (i.e., Rorschach, TAT, and Family Kinetic Drawing)” (Tr. 579). Dr.
2 Bernou assessed that plaintiff did “not act like an adult, and has consistently refused or
3 been unable to take on adult responsibilities” (Tr. 579-80). She continued, assessing that
4 plaintiff “has been unable to maintain a job, is afraid to drive, expects others to set up
5 h[er] appointments, keep track of h[er] appointments and, often, take h[er] to those
6 appointments” (Tr. 580). Dr. Bernou emphasized in bold letters that plaintiff had “great
7 difficulty in shifting his attention from one area of interest or concern to another, because
8 of a cognitive propensity towards inflexibility in his thinking” (Tr. 580).

10 Dr. Bernou’s summary and conclusions comprise approximately ten paragraphs of
11 detailed findings (see Tr. 580-82). For example, she opined that plaintiff would “need
12 support to find work and/or a career where [s]he can function primarily on h[er] own, and
13 where h[er] employer has some understanding of h[er] needs and limitations” (Tr. 581).
14 Dr. Bernou diagnosed plaintiff with “Asperger’s Disorder (with concomitant attentional
15 difficulties, obsessional behavior, pragmatic language difficulties, and a significant
16 weakness in his ability to recognize and differentiate human faces); Trouettes’ Disorder
17 (multiple simple motor tics, as well as at least one vocal tic); Depression Not Otherwise
18 Specified; Gender Identity Disorder; Mathematics Disorder; and Learning Disorder NOS
19 (visual tracking difficulties; fine motor deficits; slow processing/scanning speed; poor
20 planning and organizational skills; problems with written expression)” (Tr. 582). Dr.
21 Bernou additionally included approximately two pages of recommendations (Tr. 582-84).

23 Based on a review of the relevant record, the Court finds that Dr. Bernou’s report
24 was consistent with the record as a whole. The Court also concludes that her report

1 contained much significant, probative evidence, only some of which has been detailed by
2 the Court herein. See Vincent, supra, 739 F.2d at 1394-95 (*quoting Cotter, supra*, 642
3 F.2d at 706-07). Nevertheless, the ALJ here failed to discuss Dr. Bernou's report and
4 opinions, and failed to give any reason for his failure to adopt her detailed observations,
5 assessments and recommended plans. The Court is not convinced by defendant's
6 argument that "the ALJ did not need to explain why he rejected Dr. Bernou's evaluation,
7 because he did not reject it" (Response, ECF No. 20, p. 6).

8
9 For example, the ALJ did not adopt Dr. Bernou's opinion that plaintiff would
10 "need support to find work and/or a career where [s]he can function primarily on h[er]
11 own, and where h[er] employer has some understanding of h[er] needs and limitations"
12 (Tr. 581). This opinion conflicts with the ALJ's finding regarding plaintiff's residual
13 functional capacity that plaintiff was "able to get along with others, understand simple
14 instructions, concentrate on and perform simple tasks, and respond and adapt to changes
15 in the workplace and supervision in a limited public and employee contact setting" (see
16 Tr. 20).

17 According to Social Security Ruling ("SSR") 96-8p, a residual functional capacity
18 assessment by the ALJ "must always consider and address medical source opinions. If the
19 RFC assessment conflicts with an opinion from a medical source, the adjudicator must
20 explain why the opinion was not adopted." SSR 96-8p, 1996 SSR LEXIS 5 at *20. The
21 ALJ failed to do so here. See id.

22
23 Similarly, the Court concludes that the ALJ's hypothetical to the vocational
24 expert, on whose testimony the ALJ relied when making his step-five determination

1 regarding plaintiff's ability to perform work existing in the national economy, also did
2 not contain the limitations on plaintiff's ability to work as opined by Dr. Bernou (see Tr.
3 28, 581). For this reason, and based on the relevant record, the Court concludes that the
4 ALJ's step-five finding is not based on substantial evidence in the record as a whole.

5 b. Dr. Christopher Nelson, Ph.D., Licensed Psychologist, ("Dr. Nelson")

6 Dr. Nelson examined and evaluated plaintiff on September 28, 2004 (see Tr. 261-
7 66). He listed his evaluation procedures as entailing a clinical interview; mental status
8 examination ("MSE"); records review; and various tests, including Gilliam Asperger's
9 Disorder Scale; Millon Clinical Multiaxial Inventory-III ("Millon test"); Rotter
10 Incomplete Sentences Blank; Thematic Apperception Test; and Beck Depression
11 Inventory (see Tr. 261). Dr. Nelson included his objective observations that plaintiff's
12 appearance was consistent with that of a woman, she exhibited a motor tic, and she also
13 exhibited a "general lack of awareness of social codes" (Tr. 262). He also observed that
14 plaintiff's affect was anxious and congruent with the content of speech (id.). He noted
15 that many of plaintiff's MSE results were within normal measures (id.).
16

17 Dr. Nelson included some of plaintiff's objective test scores and a discussion of
18 her test results, including results on the Millon test which "depict an Avoidant Personality
19 with co-occurring anxiety" (Tr. 264; see also Tr. 263). He indicated that plaintiff's
20 "results are consistent with an Asperger's Disorder presentations as these individual have
21 a history of negative interpersonal experiences because they lack repair skills and a
22 framework for understanding social relationships" (Tr. 264). Dr. Nelson also found that
23 plaintiff's test results on the Thematic Apperception Test, "likely reflect impaired 'theory
24

1 of mind' skills" (id.). He explained further: "Theory of mind refers to the notion that
2 many autistic-spectrum individuals do not understand that other people have their own
3 plans, thoughts, and points of view. Furthermore, it appears that they have difficulty
4 understanding other people's beliefs, attitudes and emotions" (id.).

5 Dr. Nelson included his concluding summary:

6 The results for the Millon, Rotter, TAT, and GADS confirm Jennifer's
7 belief that she experiences Asperger's Disorder. Specifically, she: has
8 failed to develop peer relationships appropriate to developmental levels;
9 displays impairment in the use of multiple nonverbal behaviors such as
10 eye-to-eye gaze, facial expression, body posture, and gestures to regulate
11 social interaction; lack of spontaneous seeking to share enjoyment,
12 interest, or achievements with other people; and displays a lack of social
and emotional reciprocity. Jennifer is eligible for long-term disability as
well as vocational assistance from the Department of Developmental
Disabilities as her disturbance causes significant impairment in activities
of daily living.

13 (Tr. 265).

14 Dr. Nelson diagnosed plaintiff with Asperger's Disorder; Chronic Motor Tic
15 Disorder; Depressive Disorder NOS by history; Anxious Features; social and
16 occupational problems; and a global assessment of functioning ("GAF") of 50 (id.). He
17 opined that plaintiff "will do better in a 'safe' work environment that has fewer social
18 demands" (Tr. 266).

19 The ALJ discussed some of the report by Dr. Nelson (see Tr. 22-24, 26). However,
20 the ALJ gave Dr. Nelson's opinion "little weight because it is unsupported by objective
21 clinical findings and is inconsistent with the evidence considered as a whole" (see Tr. 26-
22 27). For the reasons discussed below, the Court concludes that the ALJ failed to evaluate
23 properly Dr. Nelson's opinions.
24

1 Dr. Nelson was an examining doctor and not a treating doctor; however the Court
2 notes as a preliminary matter that a somewhat analogous situation has been presented to
3 the Ninth Circuit. In a case in which the Ninth Circuit found that an ALJ had failed to
4 provide specific and legitimate reasons supported by substantial evidence in the record
5 for the failure to credit fully the opinion of a treating physician, the written decision by
6 that ALJ had included the following discussion:

7 The opinions of total disability tended [sic] in the record are unsupported
8 by sufficient objective findings and contrary to the preponderant
9 conclusions mandated by those objective findings. The duration of the
10 claimant's stress treadmill testings and relative lack of positive findings,
11 the results of other laboratory and x-ray testing, the objective
12 observations of the physicians of record, all preponderate toward a
13 finding that the claimant has never lost the residual functional capacity
14 for light work for any period approaching 12 months.

15 Embrey v. Bowen, 849 F.2d 418, 421 (9th 1988). The Ninth Circuit Court found that
16 these statements were not sufficient to discount the doctors' opinions, even though the
17 ALJ in Embrey had reviewed the medical evidence. Id. (citations omitted). The court
18 explained:

19 To say that medical opinions are not supported by sufficient objective
20 findings or are contrary to the preponderant conclusions mandated by the
21 objective findings does not achieve the level of specificity our prior
22 cases have required, even when the objective factors are listed seriatim.
23 The ALJ must do more than offer his conclusions. He must set forth his
24 own interpretations and explain why they, rather than the doctors', are
correct. Moreover[,] the ALJ's analysis does not give proper weight to
the subjective elements of the doctors' diagnoses. The subjective
judgments of treating physicians are important, and properly play a part
in their medical evaluations.

Id. at 421-22 (internal footnote omitted).

1 Although Dr. Nelson was an examining doctor, and not a treating doctor as was
2 the doctor whose opinion was rejected in Enbrey, the Court nevertheless finds that the
3 ALJ's explanation for the rejection of Dr. Nelson's opinions here similarly was
4 insufficient, as discussed further below. See id.; see also Reddick, supra, 157 F.3d at 725.

5 Although the ALJ found that Dr. Nelson's opinions were unsupported by objective
6 clinical findings, Dr. Nelson's opinions were supported by his objective observations
7 during his clinical interview of plaintiff, such as that she exhibited a "general lack of
8 awareness of social codes" (see Tr. 262). Dr. Nelson's opinions also were supported by
9 his objective observations during the conduction of the MSE, such as plaintiff's anxious
10 affect and restricted mood (see id.). In addition, Dr. Nelson's opinions were supported by
11 plaintiff's results on the Millon, which indicated that plaintiff suffered from "an Avoidant
12 Personality with co-occurring anxiety" (see Tr. 263; see also Tr. 64 (score of 98 on the
13 Avoidant subtest of the clinical personality patterns; score of 77 on Anxiety subtest of the
14 clinical syndromes)).

15
16 Based on the relevant record and for the reasons stated, the Court concludes that
17 the ALJ's finding that Dr. Nelson's opinions were "unsupported by objective clinical
18 findings" is not based on substantial evidence in the record as a whole. See Magallanes,
19 supra, 881 F.2d at 750. Based on a review of the relevant record, the Court also notes that
20 Dr. Nelson's opinions appear largely to be consistent with the opinion and report by Dr.
21 Bernou, which the ALJ erroneously failed to discuss (see Tr. 567-87; see also Tr. 260).
22 As Dr. Nelson's opinions also appear largely to be consistent with the opinions of Mr.
23 James Faust, MA, LMHC, NCC, the Court concludes that the ALJ's finding that Dr.
24

1 Nelson's opinions were "inconsistent with the evidence considered as a whole," likewise
2 is a finding not based on substantial evidence in the record as a whole. See Magallanes,
3 supra, 881 F.2d at 750.

4 c. Mr. James Faust, MA, LMHC, NCC, ("Mr. Faust")

5 Although Mr. Faust was not an "acceptable medical source," that is, a source "who
6 can provide evidence to establish an impairment," see 20 C.F.R. § 404.1513 (a), he was a
7 treating "other medical" source. See 20 C.F.R. § 404.1513 (a), (d)(1); see also Turner v.
8 Comm'r of Soc. Sec., 613 F.3d 1217, 1223-24 (9th Cir. 2010) (*citing* 20 C.F.R. §
9 404.1513(a), (d)); Social Security Ruling "SSR" 06-3p, 2006 SSR LEXIS 5, 2006 WL
10 2329939). As such, his opinion was "competent evidence," which an ALJ may not
11 discredit "as not supported by medical evidence in the record." See Bruce v. Astrue, 557
12 F.3d 1113, 1116 (9th Cir. 2009) (*quoting* Van Nguyen, supra, 100 F.3d at 1467) (*citing*
13 Smolen v. Chater, 80 F.3d 1273, 1289 (9th Cir. 1996)).

15 As the ALJ acknowledged, Mr. Faust was a treating source (see Tr. 25). The ALJ
16 included a discussion of Mr. Faust's opinions, however gave them "little weight" (see Tr.
17 25). The Court notes that the opinions of Mr. Faust are consistent with Dr. Nelson's
18 opinion, which was not evaluated properly by the ALJ; and are consistent with Dr.
19 Bernou's very extensive evaluation, which was not discussed at all by the ALJ.

20 Therefore, although the ALJ provided a number of reasons for his failure to credit
21 fully the opinions from Mr. Faust; because this Court already has decided that this matter
22 must be reversed and remanded for a proper review of plaintiff's credibility as well as the
23 medical evidence provided by Drs. Bernou and Nelson; and based on the relevant record,
24

1 the Court concludes that the treatment record and opinions of Mr. Faust should be
2 evaluated anew following remand of this matter.

3
4 3. The record should be developed following remand.

5 The ALJ “has an independent ‘duty to fully and fairly develop the record.’”
6 Tonapetyan v. Halter, 242 F.3d 1144, 1150 (9th Cir. 2001) (*quoting* Smolen v. Chater, 80
7 F.3d 1273, 1288 (9th Cir. 1996)). The ALJ’s “duty exists even when the claimant is
8 represented by counsel.” Brown v. Heckler, 713 F.2d 441, 443 (9th Cir. 1983) (per
9 curiam) (*citing* Driggins v. Harris, 657 F.2d 187, 188 (8th Cir. 1981)). This duty is
10 “especially important when plaintiff suffers from a mental impairment.” Delorme v.
11 Sullivan, 924 F.2d 841, 849 (9th Cir. 1991). This is “[b]ecause mentally ill persons may
12 not be capable of protecting themselves from possible loss of benefits by furnishing
13 necessary evidence concerning onset.” Id. (*quoting* Social Security Regulation 83-20).
14 However, the ALJ's duty to supplement the record is triggered only if there is ambiguous
15 evidence or if the record is inadequate to allow for proper evaluation of the evidence.
16 Mayes v. Massanari, 276 F.3d 453, 459-60 (9th Cir. 2001); Tonapetyan v. Halter, 242
17 F.3d 1144, 1150 (9th Cir. 2001).

18
19 Prior to the hearing on plaintiff’s application for child disability benefits,
20 plaintiff’s attorney notified the ALJ that plaintiff had been receiving Supplemental
21 Security Income benefits since February, 2005 (see Tr. 254; see also Tr. 94-99, 203). In
22 addition, plaintiff’s attorney specifically requested a copy of plaintiff’s file on her
23 Supplemental Security Income benefits (see Tr. 254).
24

1 Regarding the ALJ's duty to develop the record, plaintiff argues that the ALJ "had
2 an affirmative duty to ensure that the record was complete by obtaining a copy of
3 [plaintiff]'s disability file from her 2005 application for benefits," and explicitly
4 "review[ing] the evidence and favorable decision from [plaintiff]'s 2005 application for
5 disability benefits" (see Opening Brief, ECF No. 14, pp. 3-4). In her Reply Brief, plaintiff
6 contends that she is unable to respond fully to defendant's arguments "because she has
7 been denied access to the evidence which would make it possible for her to respond"
8 (Reply, ECF No. 23, pp. 2-3).

9
10 This Court already has concluded that this matter should be reversed and
11 remanded for a new hearing and decision. Therefore, for this reason and based on the
12 relevant record, the Court concludes that plaintiff's prior Supplemental Security Income
13 benefits file should be included explicitly into the record regarding this claim at bar for
14 child disability benefits. Furthermore, a copy should be provided to plaintiff's attorney.

15 Similarly, following remand, plaintiff's residual functional capacity ("RFC")
16 should be assessed anew subsequent to a proper evaluation of plaintiff's testimony and
17 the medical evidence. Based on the relevant record, the Court concludes that the entire
18 five-step sequential disability evaluation process should be completed anew.

19
20 4. This matter should be reversed and remanded for a new hearing and new decision,
21 not an award of benefits.

22 The Ninth Circuit has put forth a "test for determining when evidence should
23 be credited and an immediate award of benefits directed." Harman v. Apfel, 211
24

1 F.3d 1172, 1178, 2000 U.S. App. LEXIS 38646 at **17 (9th Cir. 2000). It is
2 appropriate where:

3
4 (1) the ALJ has failed to provide legally sufficient reasons for
5 rejecting such evidence, (2) there are no outstanding issues that
6 must be resolved before a determination of disability can be
7 made, and (3) it is clear from the record that the ALJ would be
8 required to find the claimant disabled were such evidence
9 credited.

10
11 Harman, supra, 211 F.3d at 1178 (*quoting Smolen v. Chater*, 80 F.3d 1273, 1292 (9th
12 Cir.1996)).

13
14 Here, the medical evidence of record is not conclusive. See Smolen, 80 F.3d at
15 1292. There is a large volume of medical and other evidence, and there is significant,
16 probative evidence in the record that was not evaluated by the ALJ.

17
18 The ALJ is responsible for determining credibility and resolving ambiguities and
19 conflicts in the medical evidence. Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998);
20 Andrews v. Shalala, 53 F.3d 1035, 1043 (9th Cir. 1995). If the medical evidence in the
21 record is not conclusive, sole responsibility for resolving conflicting testimony and
22 questions of credibility lies with the ALJ. Sample v. Schweiker, 694 F.2d 639, 642 (9th
23 Cir. 1999) (*quoting Waters v. Gardner*, 452 F.2d 855, 858 n.7 (9th Cir. 1971) (*citing*
24 Calhoun v. Bailar, 626 F.2d 145, 150 (9th Cir. 1980))).

Therefore, remand is appropriate in order to allow the Commissioner the
opportunity to consider properly all of the medical evidence as a whole and to incorporate

1 the properly considered medical evidence into a proper consideration of plaintiff's
2 credibility and residual functional capacity. See Sample, supra, 694 F.2d at 642.

3 Remanding the matter will allow the Commissioner the opportunity not only to
4 reconsider its decisions during the sequential disability evaluation process, but also to
5 consider the evidence plaintiff submitted to the Appeals Council from Dr. Bernou, as
6 well as Dr. Bernou's thorough report and evaluation (see Tr. 4-5, 260, 567-87).
7

8 CONCLUSION

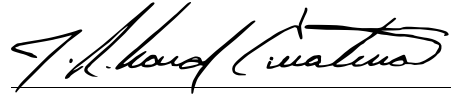
9 The ALJ did not evaluate properly plaintiff's credibility or the medical evidence.
10 He failed to provide clear and convincing reasons to discount plaintiff's testimony and
11 failed to evaluate significant, probative medical evidence in the record. The ALJ also
12 failed to provide specific and legitimate reasons for discounting the medical opinion of
13 Dr. Nelson.

14 Based on these reasons, and the relevant record, the undersigned recommends that
15 this matter be **REVERSED** and **REMANDED** to the Commissioner for further
16 consideration pursuant to sentence four of 42 U.S.C. § 405(g). **JUDGMENT** should be
17 for **PLAINTIFF** and the case should be closed.
18

19 Pursuant to 28 U.S.C. § 636(b)(1) and Fed. R. Civ. P. 72(b), the parties shall have
20 fourteen (14) days from service of this Report to file written objections. See also Fed. R.
21 Civ. P. 6. Failure to file objections will result in a waiver of those objections for
22 purposes of de novo review by the district judge. See 28 U.S.C. § 636(b)(1)(C).
23
24

1 Accommodating the time limit imposed by Rule 72(b), the clerk is directed to set the
2 matter for consideration on July 20, 2012, as noted in the caption.

3 Dated this 28th day of June, 2012.

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6 J. Richard Creatura
7 United States Magistrate Judge
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